

## **Chapter IV**

### **Conclusion**

This thesis describes how the European Union member states exercised their influence that resulted in EU's policy shift on forced migration. Dealing with refugee influx in 2015-2016, European Union's policy shifted from its previous policy on forced migration. From a policy that focused on group case processing (temporary protection) and return, the policy turned to externalization policy, marked by the EU-Turkey Statement. By using Moravcsik and Schimmelfennig's Three Stage Framework of International Negotiation, the thesis described how both intergovernmentalism aspect and supranationalism aspect of the EU resulted in the shifted policy.

The thesis finds that the intergovernmentalism aspect of the EU was represented by EU member states' response over the influx. From Stage 1, "determining their preferences," the response of member states represented the preferences of the EU member states. Stage 2, "determining their bargaining power," was also part of the intergovernmentalism aspect of the EU. The last stage represented the supranational aspect of the EU by seeing how the EC played part in shifting the policy.

On Stage 1, the response could be analyzed by seeing their decisions over the quota relocation scheme proposed by the European Commission as the supranational body inside the EU. Hungary, Romania, Czech Republic and Slovakia went against the proposal of the quota relocation scheme, while Finland was the only one voting abstain. The second data was their support over the EU-

Turkey Statement by analyzing their financial contributions for the Statement and their participation on the Syrian refugees resettlement program from Turkey. The financial contribution was given by all member states except Cyprus which decided to allocate its fund to Jordan and Lebanon. The resettlement only involved 15 out of the 28 member states recorded by May 2018. However, the agreement between Turkey and EU was done with European Council and Turkish Prime Minister. This represented that despite the unwillingness of the EU member states to host the refugees resettled from Turkey, they agreed on EU-Turkey Statement.

Determining the EU member states' bargaining power was seen by analyzing the stake of the member states in searching for a common solution. European Commission's quota relocation scheme was proven to be inefficient to be a quick solution to the refugee influx in 2015-2016. With oppositions from several member states and the long process of the relocation, EU-Turkey Statement became the viable solution that was approved by countries. Despite Germany, Sweden, Greece and Italy support, the quota relocation scheme would only be successful with cooperation of all member states that had higher bargaining power over the issue. Due to Hungary and Slovakia's persistent stance on not participating in quota relocation scheme, they had higher bargaining power over Germany, Sweden, Greece, and Italy on the common solution. The quota relocation scheme was most beneficial for countries with highest number of asylum applications such as Germany and Sweden. It made them to be those with lower bargaining power. Thus, Germany focused on another option to support the EC making a deal with Turkey that marked an externalization policy.

The last stage, intervention of supranational body, covered the supranationalism aspect of the EU in shifting its policy on forced migration. European Commission, the supranational body in the EU, proposed a Joint Action Plan with Turkey that was continued with the Statement made by the European Council. The body had a major role in shifting EU's policy on forced migration by first adopting European Agenda on Migration, followed by its proposal on Turkey and Partnership Framework. After the EU-Turkey Statement, the EU also made further agreements with third countries in regards of migration with Libya and Afghanistan.

Both intergovernmentalism aspect and supranationalism aspect represented how the European Union decided to shift its policy. This thesis had answered the research question using Moravcsik and Schimmelfennig's Three Stage Framework of International Negotiation. Various response from the EU member states had influence on the finding of a common solution that could work despite some member states' opposition over quota relocation scheme. The EC played a major role by proposing further cooperation with Turkey which led to an agreement made by the European Council and Turkey under EU-Turkey Statement on March 2016. However, the decisions to cooperate are still under the hands of the member states which are the dominant factor on the policy shift

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