

BAB IV

KESIMPULAN

Berdasarkan pertanyaan penelitian “Bagaimana upaya-upaya Jerman dalam menangani krisis pengungsi Suriah di Eropa pada tahun 2015-2017?” penelitian ini menganalisis upaya-upaya diplomasi dalam menangani krisis pengungsi Suriah di Eropa sesuai dengan kepentingan dan tujuan kemanusiaan Jerman. Jerman sudah aktif dan optimal untuk menangani krisis pengungsi Suriah dengan menggunakan upaya-upaya diplomasi bilateral, multilateral dan kemanusiaan.

Sejak tahun 2015, Jerman menjadi salah satu negara yang memiliki peranan dan pengaruh untuk menangani krisis pengungsi. Akibat konflik kemanusiaan, Suriah menjadi tidak aman untuk ditinggali penduduknya. Kondisi politik dan ekonomi yang tidak stabil akibat perang dan kekerasan yang dilakukan oleh pemerintah Suriah mendorong penduduk untuk berpindah dan menyebabkan krisis pengungsi terbesar setelah Perang Dunia II. Negara tetangga Suriah tidak dapat memberikan kebutuhan dasar hidup dan pekerjaan bagi pengungsi sehingga membuat pengungsi memilih Eropa sebagai negara tujuan.

Di Eropa, Jerman menjadi negara tujuan paling menarik bagi pengungsi karena adanya keterbukaan, lapangan pekerjaan dan tunjangan bagi pengungsi. Jerman memiliki kepentingan politik, keamanan dan ekonomi terhadap pengungsi Suriah. Secara politik penerimaan pengungsi Suriah merupakan

kepentingan nasional Jerman untuk mempertahankan perdamaian dunia yang tertulis pada konstitusi Jerman. Dalam kepentingan keamanannya, Jerman harus menjaga keamanan negara dan Eropa guna mencapai stabilitas nasional dan wilayah. Dalam kepentingan ekonomi, pengungsi yang diterima dapat bekerja dan mengembangkan pasar domestik Jerman yang memasuki fase usia tidak produktif. Namun, jumlah pengungsi yang terlalu banyak dapat menjadi bumerang yang merugikan Jerman.

UE sebagai institusi supranasional Eropa mengalami kesulitan dalam menangani krisis pengungsi karena untuk membuat kebijakan mengenai isu pengungsi (isu sensitif dan keamanan) menggunakan sistem pengambilan satu suara (*unanimity voting system*). Namun hingga tahun 2017, keputusan satu suara terhadap penyelesaian konflik Suriah tidak pernah dicapai sehingga krisis pengungsi masih berlanjut. Oleh sebab itu, Jerman menggunakan diplomasi untuk mempengaruhi dan meningkatkan kesadaran negara lain agar menangani krisis pengungsi bersama.

Diplomasi bilateral Jerman terhadap Turki dilakukan melalui pemberian bantuan kemanusiaan dan negosiasi kepentingan. Jerman memberikan bantuan kepada Turki dalam bentuk finansial dan dukungan dalam resolusi Turki di PBB. Pada *The Annual German-Turkish Intergovernmental Consultations*, Jerman mendorong Turki untuk berkomitmen dalam kesepakatan UE-Turki. Kedua negara saling melakukan kunjungan untuk membahas dan menunjukkan

keseriusan terhadap isu pengungsi. Pasca kesepakatan UE-Turki, dalam kurun waktu 2016 hingga 2017, terjadi penurunan kedatangan pengungsi dan migran dari Suriah ke Eropa sebesar 98%.

Diplomasi bilateral Jerman terhadap Yunani dilakukan melalui kunjungan bilateral untuk melakukan negosiasi kepentingan. Kunjungan timbal balik antara Jerman dan Yunani dilakukan secara aktif dari tahun 2015 hingga 2017 untuk membahas isu pengungsi. Kunjungan bilateral kedua negara menghasilkan *Joint Statement* dan *Action Plan* yang menunjukkan komitmen kedua negara untuk bekerjasama menangani krisis pengungsi Suriah. *Joint Statement* Yunani dan Jerman memperkuat kerjasama dalam bidang keamanan dan ekonomi melalui empat pilar kerjasama. Pada *Action Plan*, Jerman memberikan bantuan kepada Yunani dalam bentuk prosedur suaka, mengkoordinasi bantuan untuk pengungsi dan memerangi imigran ilegal.

Diplomasi bilateral Jerman terhadap Perancis dilakukan melalui negosiasi kepentingan. Meskipun kedua negara memiliki kepentingan dan cara pandangan yang berbeda terhadap pengungsi, Jerman menyesuaikan kepentingan politik dan keamanannya agar sejalan dengan kepentingan politik dan keamanan Perancis. Kedua negara sepakat untuk mendukung Turki dan Yunani—sebagai negara penerima pertama dan melakukan pengawasan batas wilayah dalam pertemuan *Franco-German* ke-18.

Diplomasi multilateral Jerman pada forum UE-Afrika dilakukan melalui negosiasi kepentingan dan bantuan kemanusiaan. Sebelum menghadiri KTT UE-Afrika, Jerman ikut serta dalam pertemuan Valleta dan KTT terbatas yang membahas isu pengungsi dengan negara Afrika. Pertemuan ini menghasilkan *Action Plan* untuk menangani pengungsi dan imigran di Eropa dan Afrika. Pada KTT UE-Afrika, Jerman berfokus pada pembahasan imigran dan pengungsi serta memberikan bantuan pengembangan untuk Afrika. Pada forum ini, Jerman meningkatkan kesadaran negara-negara, bernegosiasi dan memberikan bantuan finansial sebagai usaha untuk membuat pengaruh jangka panjang.

Diplomasi multilateral Jerman pada forum UE-Turki dilakukan melalui negosiasi dan bantuan kemanusiaan. Dalam KTT tersebut, Jerman memberikan kontribusi finansial terbesar dan dukungan penuh dalam kesepakatan UE-Turki sebagai hasil dari usaha bilateral Jerman dan Turki sebelumnya. Kesepakatan UE-Turki merupakan hasil dari usaha bilateral Jerman yang terus digiring hingga tingkat multilateral.

Diplomasi multilateral Jerman pada forum sebelum sidang MU-PBB dilakukan melalui pidato persuasif untuk mempengaruhi negara-negara PBB agar ikut menangani krisis pengungsi. Jerman membawa gagasan berbagi nilai kemanusiaan (*shared humanity*) dan tanggung jawab moral (*moral responsibility*) secara konstan pada MU-BB ke-69, ke-70 dan ke-71. Tujuan

diplomasi ini adalah untuk meningkatkan kesadaran negara anggota PBB dalam menangani krisis pengungsi bersama.

Diplomasi multilateral Jerman terhadap UNHCR dilakukan melalui pemberian bantuan kemanusiaan. Sebagai donor utama, Jerman memberikan bantuan finansial sebagai bentuk dukungan rencana kerja pada UNHCR dalam menangani krisis pengungsi. Melalui bantuan finansial, Jerman dapat menunjukkan pengaruh dan keseriusannya kepada negara lain untuk menangani krisis pengungsi.

Dalam menjalankan diplomasi bilateral dan multilateral, Jerman menggunakan ketiga instrumen diplomasi kemanusiaan yaitu meningkatkan kesadaran, negosiasi dan pemberian bantuan kemanusiaan. Diplomasi bilateral didominasi dengan instrumen negosiasi dan bantuan kemanusiaan. Tahapan negosiasi dalam diplomasi bilateral menggunakan instrumen uang sebagai pendekatan utama Jerman dalam mendorong negosiasi dan perjanjian.

Di lain sisi, diplomasi multilateral Jerman didominasi dengan instrumen meningkatkan kesadaran. Sesuai dengan tahapan negosiasi multilateralnya, Jerman menggunakan instrumen diplomasi untuk mengklarifikasi intensi dan mempromosikan hubungan Jerman yang bersahabat pada negara-negara dalam pertemuan Tingkat Tinggi. Upaya-upaya diplomasi Jerman, telah sesuai dengan budaya *willkommenskultur*, politik luar negeri dan kepentingan Jerman. Jerman

dengan aktif dan optimal menggunakan upaya-upaya diplomasi untuk menangani krisis pengungsi Suriah di Eropa berdasarkan prinsip tanggung jawab kemanusiaan.

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