

BAB V

KESIMPULAN

Penelitian ini berupaya menjawab bagaimana upaya Tiongkok menjamin keamanan energi melalui kerja sama CNPC dengan perusahaan energi Rusia, selama tahun 2003 hingga 2016. Penulis membahas industri minyak dan gas di Tiongkok, profil CNPC, industri minyak dan gas di Rusia, dan apa saja upaya yang dilakukan Tiongkok dalam menjamin keamanan energi melalui CNPC di Rusia. Dalam penelitian ini digunakan konsep kepentingan nasional, keamanan non-tradisional, keamanan energi *developmental state*, dan diplomasi energi.

Minyak dan gas merupakan komoditas yang sangat penting bagi kepentingan nasional Tiongkok, karena digunakan di berbagai sektor kehidupan masyarakat Tiongkok. Sektor industri dan transportasi Tiongkok membutuhkan energi dari minyak dan gas untuk mampu berjalan secara optimal. Sesuai dengan konsep *developmental state*, untuk mengatur industri minyak dan gas, Tiongkok membentuk perusahaan minyak nasional. Sebanyak 75 persen produksi dan distribusi minyak dan gas Tiongkok diproduksi oleh tiga perusahaan minyak nasional, yaitu CNPC, *Sinopec*, dan CNOOC. CNPC merupakan perusahaan minyak nasional terbesar di Tiongkok, dan banyak melakukan aktivitas di luar negeri.

Rusia juga memiliki pola industri minyak dan gas yang serupa dengan Tiongkok, dimana pemerintah mengontrol industri minyak dan gas. Sebanyak 40 persen produksi minyak Rusia diatur oleh Rosneft dan 75 persen produksi gas diatur oleh Gazprom. Presiden Rusia, Vladimir Putin, juga memiliki pengaruh besar atas industri minyak dan gas Rusia. Presiden Putin membentuk Komisi Strategi Pengembangan Energi Bahan Bakar dan Keamanan Lingkungan yang secara khusus berada di bawah kepresidenan Rusia. Selain itu, pimpinan Rosneft dan Gazprom memiliki kedekatan dengan Presiden Putin.

Sesuai dengan konsep diplomasi energi, pemerintah Tiongkok memberi bantuan terhadap aktivitas perusahaan minyak nasionalnya melalui upaya diplomasi energi, yaitu melalui diplomasi bilateral, bantuan pinjaman finansial, dan pembentukan komite bilateral. Penulis mencatat terdapat 16 upaya diplomasi bilateral antara pemerintah Tiongkok dengan Rusia yang dilakukan untuk mendukung kerja sama antara CNPC dengan perusahaan energi Rusia. Kerja sama tersebut juga diperkuat dengan pemberian pinjaman finansial dari bank milik negara Tiongkok ke perusahaan energi Rusia. Terakhir, Tiongkok melembagakan kerja sama energi dengan Rusia melalui pembentukan komite bilateral.

Kontribusi aktivitas CNPC di Rusia terhadap keamanan energi Tiongkok dapat dilihat dalam empat aspek keamanan energi. Pertama, dalam aspek ketersediaan, pada tahun 2016, Rusia menjadi penyuplai minyak terbesar bagi Tiongkok. Dari tahun 2008 hingga 2016, jumlah impor minyak dari Rusia melalui CNPC selalu berkontribusi terhadap lebih dari 50 persen total impor minyak Tiongkok dari Rusia. Dalam komoditas gas, Rusia berpotensi menjadi penyuplai

gas terbesar bagi Tiongkok. Kedua, dalam aspek keandalan, lokasi serta kedekatan hubungan diplomatik antara Rusia dengan Tiongkok menimbulkan keuntungan bagi Tiongkok secara geopolitik. Ketiga, dalam aspek keterjangkauan, Tiongkok membeli minyak dan gas dari Rusia dengan harga dibawah pasar. Keempat, dalam aspek keberlanjutan, peningkatan jumlah suplai minyak dan gas merupakan upaya Tiongkok untuk mengurangi ketergantungan akan batu bara.

Upaya Tiongkok menjamin keamanan energi melalui kerja sama CNPC dengan Rusia dilakukan akibat kurangnya produksi domestik minyak dan gas Tiongkok. Karena itu, Tiongkok membutuhkan pasokan energi dari negara lain, dan mendorong perusahaan minyak nasionalnya untuk melakukan eksplorasi minyak dan gas di negara lain. Dalam kasus ini, untuk mendukung kerja sama yang dilakukan CNPC, dan dengan melihat struktur industri minyak dan gas Rusia yang hampir serupa dengan Tiongkok, maka, Tiongkok melakukan diplomasi bilateral, bantuan pinjaman finansial, dan pembentukan komite bilateral untuk mendukung aktivitas CNPC di Rusia. CNPC didorong untuk membentuk perjanjian kerja sama pengiriman minyak dan gas dengan perusahaan energi Rusia, dan melakukan investasi di berbagai ladang minyak dan gas di Rusia. Upaya ini merupakan bagian dari pemenuhan keamanan energi Tiongkok, dan memiliki kontribusi terhadap pemenuhan kebutuhan minyak dan gas Tiongkok.

Penulis menilai bahwa upaya Tiongkok menjamin keamanan energi melalui kerja sama CNPC dengan perusahaan energi Rusia masih dapat ditingkatkan. Terdapat banyak perjanjian kerja sama yang gagal dilaksanakan akibat ketidaksepakatan harga antara Tiongkok dengan Rusia. Padahal, apabila merujuk

pada prinsip ketersediaan pada konsep keamanan energi, Tiongkok seharusnya sedapat mungkin terus mendorong adanya kerja sama penyediaan suplai minyak dengan Rusia karena Rusia memiliki sumber energi yang melimpah yang mampu dimanfaatkan untuk memenuhi ketersediaan energi Tiongkok.

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