

CHAPTER V

Conclusion

The process of development for a country like Indonesia is a long and arduous one: there are many goals that need to be established to ensure all its people have a good quality of life. For Indonesia, goals like achieving gender equality as a part of the fulfillment of human rights and development has been a mainstay agenda for a very long time, but obstacles in its achievement remain. This includes gender-based violence, rooted in gender inequality that manifests itself in violent actions that take up many different forms—physical, sexual, and mental harm, amongst many more.

As the problem has been a long-standing issue in the country, the Government of Indonesia has enacted many responses aimed to prevent and mitigate the occurrence of gender-based violence as a direct inhibitor to gender equality. However, the advent of the COVID-19 Pandemic throughout 2020 until 2023 has brought new systemic challenges and dynamics that halt GBV's eradication. This exposed many gaps in the Indonesian Government's response towards GBV, and the multi-faceted nature of the problem has raised the urgency for a well-rounded and competent response through the support and assistance of an intergovernmental organization. For this, the United Nations Population Fund, as the forefront IGO addressing gender-based violence, partners with the Indonesian Government (namely the Ministry of Women's Empowerment and Child Protection, alongside the National Commission on Violence Against Women) in rounding out these responses in this new pandemic context.

However, this means that the UNFPA's impact on these government GBV policies during the pandemic era needs to be examined, and thus explained.

From this, the research question emerged: **How has the United Nations Population Fund (UNFPA) influenced the Ministry of Women's Empowerment and Child Protection (MOWECP) and the National Commission on Violence Against Women's (NCVAW) response regarding gender-based violence during the COVID-19 Pandemic (2020-2023)?**

Further expounded in the body of the research, Chapter II set out to contextualize gender-based violence in Indonesia during the COVID-19 Pandemic and the subsequent government response from the MOWECP and NCVAW. By dissecting the types and factors affecting and exacerbate GBV, it was found that the COVID-19 Pandemic dramatically shifted these dynamics and pointed to a need to adapt the Indonesian Government's response through the support of IGOs like the UNFPA. Chapter III then profiled the UNFPA as an intergovernmental organization, their global GBV programs, activities in Indonesia, and further examines their relationship with the MOWECP and the NCVAW respectively. The analysis showcases how tightly knit their consultative relationship is with the Indonesian Government—spreading international values and standards on quality GBV responses by covering gaps in institutional capacity-building for GBV programming, policies, data availability, and coordination.

The findings in Chapter II and III were then combined in Chapter IV to explain the impact and influence of the UNFPA towards the Indonesian Government's GBV

response, using the factors and parameters of an IGO's impact, as well as changes in the political relationship between the two entities, and awareness raised on the issue—asserted by Mingst and Schechter. The analysis considered the limits towards the UNFPA (by the COVID-19 Pandemic, role in the international regime, and organizational characteristics), and observed the organization's targets, directness, intentionality, and time dependency of their impact. The analysis found that the organization's current influence is advisory in nature—especially in seeing how the pandemic changed the subject matter of the UNFPA's assistance—to retain relevance as an IGO in the pandemic.

Taking these findings into consideration, the research question can be answered: **the UNFPA's influence over the Indonesian Government's gender-based violence response (via the MOWECP and the NCAW) during the COVID-19 Pandemic (2020-2023) is advisory and consultative in nature, yet inherently limited by the circumstances of the pandemic alongside organizational characteristics within the international regime.**

The analysis finds that the UNFPA's influence over the MOWECP and NCAW's gender-based violence response throughout the COVID-19 Pandemic maximizing their activities and expectations as an intergovernmental organization. Seeing the UNFPA's task in halting gender-based violence and their role as an intergovernmental organization, they are maximizing their sway through their continual activities and good partnerships with the MOWECP and the NCAW. In this way, the Indonesian Government's continual implementation of the UNFPA's technical assistance for a

well-rounded and competent GBV response—as heralded by the organization—indicates the UNFPA is still working to spread internationally-held values in domestic responses to a problem. Their influence reinforces that the UNFPA is working to its fullest in its capacity as an IGO in supporting states on their GBV problem, and not as the main enactor of its subsequent responses in Indonesia. There is every indication for the UNFPA to remain as they are and provide consistency in their assistance to the Indonesian Government.

However, the UNFPA's influence and impact is also bounded by the systemic situation regarding the COVID-19 Pandemic on top of the GBV issue itself, thus limiting the organization's movement. The UNFPA's place as an intergovernmental organization means that their role as a norm-spreader and adviser for GBV programming was emphasized, rather than leveraging the Indonesian Government to respond in a more internationally-favorable way. Even though the UNFPA's activities with the MOWECP and the NCAW vary respectively due to their different functions, the influence over the two as the Indonesian Government's specialized arms to deal with GBV is only felt to a certain extent. This also disproves the initial hypothesis—that the UNFPA's influence will vary depending on the governmental partner—for the lack of nuance. While the UNFPA's activities differ between the MOWECP and NCAW as subjects of this research, it was seen that the influence they exert over these governmental partners remains advisory and consultative, yet unimposing—and it stays within these bounds.

Ultimately, the UNFPA's influence is highly geared towards advising Indonesia, as explained by their organizational functions, activities, and collaborations with the relevant governmental partners in the MOWECP and NCAW. The UNFPA is not built to enforce a certain behavior or method or response towards GBV, but through their information-gathering and handling activities, it is shown that the MOWECP and NCAW are able to contextualize international values on good GBV practices for domestic implementation.

Further insights obtained from this research include that the context and background of where gender-based violence occurs is a heavy-handed determinant in how a state can respond to this problem, as well as how far an IGO can support these efforts. The dynamics of government actors (in this case the MOWECP and the NCAW) with IGOs like the UNFPA are also profound—even if the IGO's influence is limited. Their mutual interest in providing a holistic and competent response for national problems like gender-based violence are key in furthering and navigating development in a tumultuous period like the COVID-19 Pandemic. Furthermore, the research has underscored how the international regime places IGOs like the UNFPA as support for states—who remain the main actor with a right to determine their own policies in the liberal world system.

Lastly, some suggestions and recommendations can be offered from the pursuit of this research, and for further studies related to this topic. Firstly, research on gender-based violence in Indonesia and the response from governmental actors alongside intergovernmental ones will be more compelling if it were supported by interviews

with representatives from these various actors. Preparedness for this part of the research is key. Secondly, mind data availability regarding gender-based violence, especially as it is a systemically complex and underreported problem. Researching certain groups or demographics' experiences with gender-based violence might not have sufficient data to fully illustrate the problem—thus, an understanding of the social context and nuance is required when explaining underreported problems and its lacking data availability. Lastly, treatment of GBV data must be handled with sensitivity, respect, and empathy for survivors and vulnerable groups.

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