

BAB IV

KESIMPULAN

Reformasi *Gǎigé Kāifāng* berhasil membawa Tiongkok menjadi negara dengan kekuatan ekonomi terbesar sekaligus pusat pabrik dunia. Dengan pesatnya pertumbuhan ekonomi Tiongkok juga diikuti dengan tingkat kebutuhan energi yang semakin meningkat. Bagi Tiongkok, minyak merupakan komoditas energi prioritas mengingat konsumsi nasional Tiongkok terhadap komoditas minyak menempati posisi terbanyak nomor dua setelah batu bara. Meskipun demikian, tingkat konsumsi tersebut tidak dilengkapi dengan kapabilitas Tiongkok untuk memenuhi kebutuhan nasionalnya secara mandiri. Oleh karena itu, aktivitas impor suplai minyak menjadi upaya yang dilakukan Tiongkok untuk memenuhi kebutuhan negaranya akan minyak tersebut.

Adapun salah satu strategi yang digunakan Tiongkok dalam mencapai keamanan energi nasionalnya adalah dengan menjalin kerja sama dengan Pakistan di bawah kerangka kerja sama CPEC. Meskipun demikian, Pakistan bukanlah negara penghasil atau eksportir minyak bagi dunia internasional. Hal tersebut memunculkan sebuah pertanyaan penelitian untuk melihat lebih jauh mengenai strategi yang dilakukan Tiongkok dengan menjalin kerja sama dengan Pakistan.

Berdasarkan pertanyaan penelitian bagaimana keterlibatan Pakistan dalam pemenuhan kepentingan nasional Tiongkok di bidang energi, penelitian ini menemukan bahwa keterlibatan Pakistan dalam pemenuhan keamanan energi Tiongkok adalah menjadi jalur alternatif bagi transmisi suplai minyak dari Kawasan Timur Tengah. Adapun jalur alternatif tersebut diimplementasikan berupa saluran pipa yang dibangun dari Pelabuhan Gwadar hingga Kashgar di provinsi Xinjiang, Tiongkok.

Dalam menganalisis lebih jauh keterlibatan Pakistan dalam pemenuhan energi Tiongkok, penulis menggunakan konsep keamanan energi dan juga teori pilihan rasional untuk melihat manfaat dari proyek pembangunan pipa Gwadar-Kashgar berdasarkan kacamata Tiongkok.

Dilihat berdasarkan konsep keamanan energi, keterlibatan Pakistan dalam pemenuhan energi Tiongkok didasarkan pada empat indikator pemenuhan menurut John Elkind. Indikator pertama adalah ketersediaan. Keterlibatan Pakistan melalui proyek pipa Gwadar-Kashgar dapat memenuhi indikator ketersediaan. Meskipun Pakistan bukan negara penghasil atau importir minyak bumi, melalui proyek tersebut Pakistan terlibat dalam mendukung penciptaan akses dalam mencapai ketersediaan akan minyak itu sendiri.

Indikator kedua adalah keandalan. Apabila dilihat dari indikator keandalan, proyek pipa Gwadar-Kashgar dinilai mampu memenuhi indikator tersebut. Mengingat salah satu hambatan yang dialami Tiongkok dalam upaya pemenuhan keamanan energi adalah tantangan dalam proses transmisi. Ketersediaan energi Tiongkok sangat

bergantung pada aktivitas impor, khususnya dari negara-negara di kawasan Timur Tengah. Dalam proses transmisi yang dilakukan melalui rute SLoC, kapal-kapal tangki minyak Tiongkok mengalami beberapa hambatan yang dinilai mampu mencapai keamanan energi Tiongkok. Ancaman tersebut berasal dari aktor negara dan non negara, yang mana kejadian laut seperti perampokan dan pembajakan menjadi hambatan besar bagi keamanan energi Tiongkok karena suplai minyak menjadi terganggu.

Dengan adanya jalur alternatif melalui jalur pipa Gwadar-Kashgar memberikan Tiongkok kesempatan untuk menghindari hambatan tersebut karena suplai Tiongkok tidak lagi hanya bergantung pada satu rute melainkan ada rute alternatif yang dapat digunakan apabila sewaktu-waktu terjadi permasalahan di rute SLoC. Oleh karena itu, proyek pipa Gwadar-Kashgar dinilai mampu memenuhi indikator keandalan bagi keamanan energi Tiongkok.

Tidak sampai disana, proyek ini turut memenuhi indikator keterjangkauan. Proyek ini tidak hanya menciptakan jalur baru bagi transmisi suplai minyak Tiongkok, melainkan juga memberikan jalur yang lebih dekat dan cepat. Pemangkasan jarak dari sebelumnya 12,900 km rute laut menjadi 2,000 km melalui daratan Pakistan. Selain itu, waktu tempuh suplai minyak juga mengalami pemangkasan, apabila melalui jalur SLoC akan memakan waktu 30-45 hari, dengan adanya proyek ini maka proses transmisi hanya memerlukan waktu selama 10 hari. Dengan efisiensi jarak dan waktu tersebut, menciptakan keterjangkauan terhadap suplai minyak Tiongkok.

Indikator terakhir dalam pemenuhan keamanan energi adalah indikator keberlanjutan. Pada dasarnya proyek ini belum diimplementasikan karena sesuai perencanaan saluran pipa ini baru akan beroperasi pada 2021 yang akan datang. Meskipun demikian, sejak proses perencanaan, nilai keberlanjutan sudah menjadi landasan penting dalam pengimplementasian proyek tersebut. Hal tersebut terlihat pada prioritas kerja sama Tiongkok-Pakistan secara keseluruhan di bawah kerangka CPEC yang menjadikan *2030 Sustainable Development Agenda and Paris Agreement* tentang *climate change* sebagai landasan disepakatinya proyek kerja sama energi Tiongkok-Pakistan.

Berdasarkan pemaparan di atas, dapat disimpulkan bahwa proyek pembangunan saluran pipa Gwadar-Kashgar dapat memenuhi keempat indikator sehingga proyek ini dinilai potensial untuk mendukung pemenuhan keamanan energi nasional Tiongkok. Meskipun demikian, proyek ini tidak sepenuhnya memberikan keuntungan bagi Tiongkok. Salah satu kelemahan dari proyek ini adalah biaya transmisi yang mahal apabila dibandingkan dengan proses transmisi rute SLoC.

Apabila dilihat berdasarkan teori pilihan rasional, strategi yang dipilih Tiongkok untuk tetap menyepakati dan akan mengimplementasikan proyek pembangunan pipa ini dinilai rasional. Berangkat dari permasalahan yang dialami Tiongkok terkait hambatan di rute SLoC, yang mana merupakan satu-satunya rute yang dapat dilalui suplai minyak Tiongkok. Melihat kondisi tersebut, menciptakan jalur alternatif dinilai strategi yang tepat untuk menjawab permasalahan tersebut.

Terjadi proses rasionalitas yang dilalui Tiongkok untuk meyakini bahwa pipa Gwadar-Kashgar merupakan pilihan yang tepat. Terdapat tiga tahapan dalam proses rasionalitas, yang pertama adalah preferensi. Dalam proyek ini, kerja sama dengan Pakistan melalui pembangunan pipa Gwadar-Kashgar menjadi keputusan yang rasional dengan keamanan energi sebagai prioritas utama untuk dicapai. Setelah itu keyakinan terhadap Pakistan mampu menjadi rekan kerja sama strategis mengingat latar belakang hubungan dan juga lokasi yang mumpuni sebagai jalur alternatif bagi suplai minyak Tiongkok.

Selanjutnya adalah kendala yang dihadapi Tiongkok apabila memutuskan untuk tidak memilih strategi tersebut. Tiongkok akan dihadapkan pada ketidakpastian akan suplai minyak nasionalnya karena apabila terjadi gangguan di SLoC, maka akan mengganggu aktivitas pemenuhan energi secara menyeluruh.

Berdasarkan pertimbangan di atas dan juga perhitungan untung rugi akan beban biaya yang perlu dikeluarkan oleh Tiongkok, pada akhirnya Tiongkok tetap memilih untuk menyepakati dan akan mengimplementasikan proyek pipa Gwadar-Kashgar karena jaminan akan keamanan energi nasional dinilai lebih penting bagi Tiongkok meskipun ada beban biaya tambahan. Dengan begitu, keputusan Tiongkok tersebut dinilai rasional

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