

## BAB IV

### KESIMPULAN

Penelitian dengan judul “Koordinasi Kebijakan Pengelolaan Air yang Terintegrasi di Sungai Mekong: Kajian Berdasarkan Elemen IWRM” ini berhasil menemukan adanya usaha koordinasi kebijakan di wilayah Cekungan Mekong Bawah (LMB) yang bertujuan untuk menyelesaikan permasalahan-permasalahan terkait keberlanjutan lingkungan, efektivitas ekonomi, dan keadilan sosial (3E) yang dialami oleh Kamboja, Laos, Thailand, dan Vietnam. Di bawah ketetapan 1995 *Mekong Agreement*, keempat negara ini sepakat untuk membentuk *Mekong River Commission* (MRC) sebagai suatu institusi internasional yang bertugas untuk menjalankan fungsinya dalam mempromosikan dan mengoordinasikan pengelolaan air secara berkelanjutan di kawasan Sungai Mekong. Pada praktiknya, MRC selanjutnya mengadopsi konsep *Integrated Water Resources Management* (IWRM) yang menjadi basis pembentukan *basin development plan* (BDP) dan pengimplementasian *Mekong-Integrated Water Resources Management Project* (M-IWRMP) sebagai pengganti ketiadaan *blueprint* koordinasi pengelolaan air bersama di antara keempatnya.

Lebih lanjut, untuk menjawab pertanyaan penelitian pertama: “Bagaimana koordinasi kebijakan pengelolaan air yang terintegrasi di Sungai Mekong?”, terlihat bahwa koordinasi kebijakan telah dilakukan oleh MRC pada skala sub-nasional, nasional, hingga transnasional, dengan melibatkan *IWRM Project Coordination and*

*Management Unit* (PCMU), badan-badan relevan di bawah *MRC Programmes*, *Transboundary Coordination Group* (TCG), mitra dialog, aktor-aktor internasional, serta *National Mekong Committees* (NMCs) dan lini-lini agensi di masing-masing negara. Adapun, koordinasi kebijakan telah dilakukan dengan mempertimbangkan keterkaitan antara konteks keberlanjutan lingkungan, efektivitas ekonomi, serta keadilan sosial (3E) di sepanjang wilayah sungai, mulai dari usaha pengeluaran kebijakan lingkungan, *monitoring*, pengembangan sistem/teknik baru, pemfasilitasian perdagangan dan investasi, hingga melakukan pendistribusian secara adil dan merata. Berkat dukungan dari peran lingkungan pendukung (pemerintah, regulasi, dan dialog antarmitra), institusi MRC, serta instrumen manajemen (alat dan metode untuk membantu para pengambil keputusan) pula, kondisi ini turut menjamin hasil pembangunan dan perubahan kebijakan pengelolaan air yang terintegrasi di Mekong.

Sedangkan, untuk menjawab pertanyaan penelitian kedua: “Apakah koordinasi kebijakan pengelolaan air yang terintegrasi menyelesaikan masalah di Sungai Mekong?”, dapat dikatakan bahwa terjadinya koordinasi kebijakan ini berhasil menyelesaikan permasalahan-permasalahan di Sungai Mekong, sekalipun hasil yang dicapai ini belum bisa dikatakan optimal. Hal ini dikarenakan sekalipun MRC berhasil meningkatkan komunikasi dan koordinasi kerja sama antaraktor, menimbulkan perubahan pada kebijakan dan hukum di masing-masing negara serta pada struktur organisasi MRC, bahkan menunjukkan dampak perubahan yang *tangible* di bidang lingkungan, ekonomi, dan sosial, tetapi apabila dianalisis lebih jauh, masih terdapat negara-negara hilir yang belum menerapkan kebijakan-kebijakan pengelolaan air yang

terintegrasi yang berorientasi pada pembangunan jangka panjang dan kondisi keseimbangan di antara ketiga dimensi. Hal ini dikarenakan adanya prinsip kedaulatan masing-masing negara yang tidak dapat didiskreditkan, terlepas dari adanya urgensi untuk melakukan usaha koordinasi kebijakan pengelolaan air bersama pada wilayah perairan lintas-batas yang saling terhubung.

Berdasarkan hasil penelitian ini, penulis merasa bahwa pada praktiknya, sangat sulit untuk menjamin kerja sama koordinasi kebijakan pengelolaan air di wilayah perairan lintas-batas secara optimal. Hal ini dikarenakan terlepas dari tingginya urgensi untuk bekerja sama dalam menyelesaikan permasalahan-permasalahan yang ada, tetapi adanya prinsip kedaulatan yang bersifat mutlak dan perbedaan fokus dan prioritas kebijakan oleh masing-masing negara ditambah dengan adanya kebijakan internasional yang diratifikasi oleh seluruh pihak terkait, membuat solusi-solusi yang dikeluarkan MRC melalui skema IWRM yang diadopsinya memiliki kecenderungan hanya akan menjadi “panduan/referensi/*best practices*” bagi negara-negara tersebut. Alhasil, kondisi ini menimbulkan celah bagi pihak-pihak tertentu yang ingin melanggar kesepakatan-kesepakatan yang ada karena tidak adanya mekanisme yang bersifat *binding* dengan konsekuensi tertentu. Untuk meningkatkan efektivitas koordinasi kebijakan ini, penulis berargumen agar usaha-usaha ini turut diimbangi dengan peningkatan penggunaan instrumen *soft power* lainnya untuk membentuk kesadaran dan perilaku aktor-aktor di dalamnya.

Terakhir, penulis tidak memungkiri bahwa terdapat sejumlah limitasi dalam penelitian ini. Pertama, bahwa penelitian berdasarkan konsep IWRM ini seharusnya

ditinjau dari aspek-aspek yang bersifat teknis, di mana hal ini di luar kapasitas dan kemampuan penulis. Kedua, bahwa terdapat aktor-aktor lain di luar Kamboja, Laos, Thailand, dan Vietnam yang turut mempengaruhi kondisi di Sungai Mekong, misalnya saja seperti Tiongkok dan Myanmar yang terletak di kawasan hulu, maupun aktor-aktor di tingkat lokal yang aktivitasnya tidak tercatat dalam data MRC dari tahun 1995-2020. Untuk itu, besar harapan penulis agar penelitian ini dapat dikembangkan dan dikaji dengan menggunakan disiplin ilmu lainnya.

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