

## **BAB IV**

### **Kesimpulan**

Ancaman yang muncul dari program pengembangan nuklir Iran, turut melahirkan kekhawatiran bagi komunitas internasional, tanpa terkecuali Amerika Serikat. Aktivitas nuklir Iran yang melanggar peraturan dari *Non-Proliferation Treaty* (NPT), menciptakan kemungkinan bahwa Iran dapat memperoleh senjata pemusnah massal. Amerika Serikat di bawah kepemimpinan Presiden Obama, tentu tidak dapat mentoleransi kepemilikan senjata pemusnah massal oleh Iran. Mendapati adanya ancaman yang bersangkutan dengan keamanan nasional, seharusnya secara rasional Amerika Serikat dapat merespon ancaman nuklir Iran melalui penggunaan kekerasan.

Akan tetapi, sebagai respon untuk menghadapi ancaman nuklir Iran, kebijakan yang dipilih Amerika Serikat di masa pemerintahan Presiden Obama sebagai bentuk tindakan rasional, adalah menempuh jalur damai dengan bernegosiasi dan menyetujui kesepakatan internasional terkait nuklir Iran, yakni *Joint Comprehensive Plan of Action* (JCPOA). Pilihan Presiden Obama ini tentu memicu sebuah fenomena yang menarik untuk diteliti, lantaran sikapnya yang dianggap tidak rasional dalam merespon suatu ancaman yang melibatkan keamanan nasional negara.

Untuk mengetahui alasan yang melatarbelakangi pilihan rasional Amerika Serikat pada isu ini, rumusan masalah yang diajukan adalah “Bagaimana proses

penentuan keputusan oleh Amerika Serikat di masa pemerintahan Presiden Obama sehingga menyetujui kesepakatan *Joint Comprehensive Plan of Action* (JCPOA) sebagai pilihan rasional kebijakan luar negeri untuk menanggapi isu nuklir Iran tahun 2009-2015?”. Penulis juga menggunakan salah satu bentuk teori Pilihan Rasional, yakni model Aktor Rasional dari Graham T. Allison, serta konsep kepentingan nasional Amerika Serikat oleh Robert J. Art, dan konsep kebijakan luar negeri yang berperan sebagai kerangka berpikir.

Model Aktor Rasional dalam teori Pilihan Rasional menjelaskan bahwa, negara sebagai aktor ketika menghadapi suatu isu, tentu memiliki tujuan yang ingin dicapai yang dapat menguntungkan negara tersebut. Guna mencapai tujuan yang diinginkan, negara akan dihadapkan pada sejumlah alternatif kebijakan, dimana setiap alternatif menawarkan keuntungan serta kerugian yang beragam. Setelah mengidentifikasi seluruh alternatif yang tersedia, sekaligus mengkalkulasi setiap konsekuensi yang terkandung di dalamnya, negara sebagai aktor akan memilih alternatif kebijakan terbaik yang dapat memenuhi tujuan yang sudah ditentukan.

Tak hanya itu, alternatif yang dipilih harus memaksimalkan nilai dari keuntungan yang diperoleh, dan di saat yang sama juga meminimalisir kerugian. Kebijakan yang dipilih tersebut merupakan sebuah produk dari “pilihan rasional”. Dalam isu nuklir Iran, Amerika Serikat memiliki tujuan untuk menghentikan proliferasi nuklir Iran, agar tercapainya keamanan pada kawasan Timur Tengah tanpa ancaman nuklir. Dan berdasarkan hasil analisis dari setiap alternatif yang tersedia beserta masing-masing risikonya, mendapati pilihan untuk menyetujui

kesepakatan JCPOA sebagai pilihan rasional yang dapat memenuhi tujuan Amerika Serikat.

Selain itu, pilihan menyetujui perjanjian JCPOA juga menawarkan keuntungan yang lebih bermanfaat bagi Amerika Serikat, dengan kerugian yang lebih sedikit daripada dua alternatif lainnya. Memilih untuk menyetujui perjanjian JCPOA, dapat menghentikan proliferasi nuklir Iran dan memelihara keamanan kawasan Timur Tengah. Juga memenuhi dua komponen yang harus diprioritaskan dalam konsep kepentingan nasional Amerika Serikat, yakni kepentingan pertahanan serta ketertiban dunia. Berdasarkan pertimbangan inilah, Amerika Serikat di masa pemerintahan Presiden Obama memutuskan untuk menyetujui kesepakatan JCPOA sebagai pilihan rasional kebijakan luar negeri menghadapi isu nuklir Iran.

Dan melalui seluruh aktivitas ini, artinya telah dilalui sebuah proses dalam perumusan kebijakan luar negeri sesuai dengan konsep yang digunakan. Antara lain Amerika Serikat dalam “seleksi tujuan” yaitu menghentikan proliferasi nuklir Iran. Lalu “pemilihan sarana untuk mencapai tujuan” dengan memilih kesepakatan JCPOA. Serta “implementasi kebijakan” dengan menyetujui JCPOA sebagai kebijakan luar negeri Amerika Serikat, menghadapi isu nuklir Iran.

Dalam konteks ini, penulis juga dapat menjawab rumusan masalah terkait bagaimana proses proses pengambilan keputusan oleh Amerika Serikat di masa pemerintahan Obama, terkait isu nuklir Iran pada tahun 2009-2015. Penulis menyimpulkan, Presiden Obama membawa hasil negosiasi kesepakatan nuklir Iran kepada Kongres, untuk kemudian dilakukan pemungutan suara terkait penyetujuan atau penolakan terhadap kesepakatan nuklir dengan Iran.

Setelah 30 hari masa tinjauan dan melewati proses pemungutan suara, pemerintahan Obama mendapatkan sebesar 41 suara, yang cukup untuk mengeliminasi kemungkinan Kongres menolak kesepakatan nuklir dengan Iran, tanpa perlu menggunakan hak veto Presiden. Artinya, melalui hasil ini baik Kongres dan administrasi Obama, dapat meratifikasi kesepakatan JCPOA sebagai kebijakan luar negeri Amerika Serikat, dalam menghadapi ancaman nuklir Iran.

Di luar itu, penulis sangat menyadari bahwa penelitian ini masih jauh dari kata sempurna. Masih terdapat sejumlah aspek yang belum dicakup oleh kajian dalam penelitian ini, karena pembahasan berfokus pada proses penentuan keputusan oleh Amerika Serikat terkait isu nuklir Iran pada masa pemerintahan Presiden Obama. Oleh karena itu, salah satu saran yang mungkin dapat menjadi referensi bilamana hendak dilakukan penelitian lanjutan atau serupa, yakni dapat mempertimbangkan analisis idiosinkratik mengenai Barack Obama, sebagai salah satu komponen untuk menganalisis proses pengambilan keputusan Amerika Serikat dalam menghadapi isu nuklir Iran.

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